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GENERAL ORDER NO. 2014-07

UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF OHIO

APPOINTING THE OFFICE OF THE)	
FEDERAL PUBLIC DEFENDER FOR)	
THE NORTHERN DISTRICT OF OHIO)	
TO POTENTIALLY ELIGIBLE INMATES)	
WITH THE FUTURE POSSIBILITY OF)	ORDER NO. 2014-07
HAVING PRIVATE OR CJA COUNSEL)	
REPRESENT THESE INMATES AS THE)	
CLIENT, LAWYER, OR COURT MAY)	
LATER DECIDE)	•

The Court hereby appoints the Office of the Federal Public Defender for the Northern District of Ohio to represent those inmates who have been identified as being potentially eligible for sentence reductions pursuant to the decision of the United States Sentencing Commission on July 18, 2014, to give retroactive applicability to drug trafficking sentencing guideline amendments, specifically U.S.S.G. § 2D1.1, as amended and codified as U.S.S.G. Amendment 782 (effective November 1, 2014). This Order shall also entitle the Office of the Federal Public Defender to have access to defendants' presentence investigation reports. In the event private counsel or previously-appointed CJA counsel wish to enter an appearance on behalf of a particular inmate, or the Court deems it more appropriate for prior counsel to represent the inmate, the attorney will file a notice of appearance on behalf of the inmate, and the Federal Public Defender will then seek to withdraw from the representation.

IT IS SO ORDERED.

FOR THE COURT

SOLOMON OLIVER, JR.

CHIEF JUDGE

UNITED STATES DISTRICT COURT

IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF OHIO EASTERN DIVISION

IN RE THE INMATES SERVING SENTENCES FOR DRUG OFFENSES WHO MAY BE ELIGIBLE FOR A SENTENCE REDUCTION UNDER UNITED STATES SENTENCING GUIDELINE AMENDMENT 782

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GENERAL ORDER NO. 2014-7

CHIEF JUDGE SOLOMON OLIVER JR.

UNOPPOSED REQUEST FOR A

On April 30, 2014, the Sentencing Commission passed an amendment to the sentencing guidelines. This amendment has become codified as U.S.S.G. Amendment 782, and revises the base offense levels for all drug trafficking offenses and the corresponding drug quantity table found in U.S.S.G. § 2D1.1 and § 2D1.11. On July 18, 2014, the Sentencing Commission voted to give Amendment 782 retroactive effect beginning November 1, 2014. The Sentencing Commission and the Office of Research and Data have found there are 46,376 inmates nationwide who are eligible for a sentence reduction under this amendment. As of August 7, 2014, the Bureau of Prisons currently houses 173,159 inmates. This means that approximately 27% of all federal prisoners are eligible for a sentence reduction under Amendment 782. Attached is a memorandum from the Sentencing Commission detailing additional statistics. In the Northern District of Ohio alone, there are 512 eligible inmates. See Attachment, p. 5.

These 512 inmates need the guiding hand of counsel to properly advise them on their rights and eligibility for a sentence reduction motion under 18 U.S.C. § 3582(c)(2). We now seek a general

Available at: http://www.bop.gov/about/statistics/population_statistics.jsp.

order from this Court to appoint the Office of the Federal Defender for the Northern District of Ohio ("FPD") to represent all potentially eligible inmates under this amendment. The government has indicated to us that it does not oppose this request. A proposed order is attached.

This Court has granted a similar order in regards to previous retroactive guideline amendments. On October 4, 2011, this Court appointed the FPD to represent all potentially-eligible inmates who qualified for a sentence reduction under 18 U.S.C. § 3582(c)(2) and U.S.S.G. Amendment 750 (eff. Nov. 1, 2011). See General Order 2011-24. The FPD asserted the legal interest of inmates who were potentially-eligible under that amendment. The FPD kept detailed files on all potentially-eligible inmates, and was even able to identify and represent inmates not identified by the Burcau of Prisons. By being the central location for all inmate inquiries on the effect of this amendment, the FPD was able to aid all inmates, the CJA panel, the Court itself, and the government in our collective efforts to apply the amended guidelines. The FPD believes these efforts to organize all potentially-eligible inmates made communication with all inmates much easier, and as a result, the number of *pro se* fillings was reduced.

The FPD, however, recognizes an inmate may want their original counsel on this matter, or that a conflict arises in which the FPD is unable to represent the inmate. In that event, if private counselor previously appointed CJA counsel wishes to enter an appearance on behalf of a particular inmate, or the Court deems it more appropriate for prior counsel to represent the inmate, the Office of the Federal Defender will then seek to withdraw from the representation. The proposed order addresses this concern.

Accordingly, for the reasons set forth above, undersigned counsel moves this Court for a general order to appoint the Office of the Federal Defender for the Northern District of Ohio to

represent all potentially eligible inmates under U.S.S.G. Amendment 782. A proposed order is included with this motion.

Respectfully submitted,

s/ Dennis G. Terez

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CERTIFICATE OF SERVICE

I hereby certify that on August 14, 2014, a copy of the foregoing was filed with the Clerk's Office by means of hand-delivery. A copy was hand-delivered to United States Attorney, Steven M. Dettelbach, and Assistant United States Attorneys David Sierleja and Joseph Pinjuh.

s/ Dennis G. Terez
DENNIS G. TEREZ
Federal Public Defender

UNITED STATES SENTENCING COMMISSION ONE COLUMBUS CIRCLE, NE SUITE 2-500, SOUTH LOBBY WASHINGTON, DC 20002-8002 (202) 502-4500 FAX (202) 502-4699

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July 25, 2014

MEMORANDUM

TO:

Chair Saris

Commissioners Kenneth Cohen

FROM:

Office of Research and Data

SUBJECT:

Summary of Key Data Regarding Retroactive Application of the

2014 Drug Guidelines Amendment

I. INTRODUCTION

On April 30, 2014, the United States Sentencing Commission submitted to Congress an amendment to the federal sentencing guidelines that would revise the guidelines applicable to drug trafficking offenses by changing how the base offense levels in the drug quantity tables in sections 2D1.1 and 2D1.11 of the Guidelines Manual¹ incorporate the statutory mandatory minimum penalties for drug trafficking offenses (Amendment 782).² Specifically, the amendment would reduce by two levels the offense levels assigned to the quantities that trigger the statutory mandatory minimum penalties, resulting in corresponding guideline ranges that include the mandatory minimum penalties, and make conforming changes to section 2D2.11. On July 18, the Commission voted to give retroactive effect to Amendment 782 beginning on the effective date of the amendment, which will be November 1, 2014, unless Congress acts to modify or disapprove the amendment.

U.S. SENTENCING COMMISSION, GUIDELINES MANUAL §2D1.1 (Unlawful Manufacturing, Importing, Exporting or Trafficking (Including Possession with Intent to Commit These Offenses); Attempt or Conspiracy) (2013) (hereinafter USSG); USSG §2D1.11 (Unlawfully Distributing, Importing, Exporting or Possessing a Listed Chemical; Attempt or Conspiracy).

² References in this memorandum to the "2014 drug guidelines amendment," "the amendment," or any similar references mean the amendment the Commission submitted to Congress on April 30, 2014, that would modify the drug quantity tables in USSG §§2D1.1 and 2D1.11.

As part of the Commission's decision to retroactively apply Amendment 782, it required that no offender may be released pursuant to the retroactive application of the amendment until November 1, 2015 or later. This memorandum provides information concerning the effect of this limitation.

II. FURTHER ANALYSES OF THE IMPACT OF RETROACTIVE APPLICATION OF THE 2014 DRUG GUIDELINES AMENDMENT

A. Summary of Data on the Eligible Offenders

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ORD previously estimated that 51,141 offenders sentenced between October 1, 1991 and October 31, 2014,³ would be eligible to seek a reduction in their current sentence if the Commission were to make the 2014 drug guidelines amendment retroactive.⁴ Of this group, there are 46,376 offenders who would not be released under their current sentence until on or after November 1, 2015, and so could benefit from the Commission's decision to retroactively apply Amendment 782.

The current average sentence for the 46,376 offenders who could benefit under retroactive application of the amendment is 133 months. Applying the amendment retroactively to these offenders the new average sentence would be 108 months. This is a difference of 25 months, which represents an 18.8 percent reduction in the sentence. The number of bed years saved by this reduction is 79,740 bed years, which would be realized by the Bureau of Prisons over a period of years, of course.

The most common drug types involved in these cases are methamphetamine (28.8%), powder cocaine (27.8%), crack cocaine (19.3%), marijuana (11.6%), heroin (7.6%), and other drugs (5.0%). Attached to this memorandum is a summary of selected offender characteristics about these offenders as well as information about their criminal history.

B. Summary of Data on the Projected Release Dates of the Eligible Offenders

We estimate that on November 1, 2015 there would be 7,953 offenders eligible for immediate release. Another 8,550 offenders would be released during the year that begins on November 1, 2015 and ends on October 31, 2016. That is, a total of 16,503 offenders will be released during the first year in which offenders may be released pursuant to retroactive application of the amendment. If the Commission had not authorized the amendment to be applied retroactively, we estimate that 7,609 offenders would still have been released during that year, as their current terms of incarceration expired. Attached to this memorandum is a table that provides additional information concerning the release years of these offenders and the districts in which they were sentenced.

The analysis was limited to data from fiscal year 1992 and later because the Commission's data collection efforts prior to fiscal year 1992 were not as complete as in later years.

⁴ Memorandum from the Office of Research and Data and the Office of General Counsel to Chair Saris, Commissioners, and Kenneth Cohen (May 27, 2014), available at www.ussc.gov.

Selected Characteristics of Eligible Offenders Retroactive Application of Amendment 782 With Release On or After November 1, 2015 (FY1992 through FY2015)

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Race/Ethnicity		23.2%
White	10,734	31.2%
Black	14,427	43.1%
Hispanic	19,958	2,5%
Other	1,171	100,0%
Total	46,290	100.0 %
Citizenship	# 4 BOB	75.4%
U.S. Citizen	34,928	24.6%
Non-Citizen	11,411	100.0%
Total	46,339	10010.4
Gender	60 TEO	92.2%
Male	42,759	7.8%
Female	3,615	100.0%
Total	46,374	
Criminal History Category	47 506	37.9%
Ī	17,580	13.6%
11	6,320	19,9%
M	9,232	11.8%
ΙV	5,473	7.4%
V	3,417	9.4%
VI	4,354	100.0%
Total	46,376	100.074
Projected Year of Release	Retroactive*	If Not Retroactive
November 1, 2015	7,953	
within 1 yr	8,550	7,609
within 2 yr	6,938	7,461
within 3 yr	5,473	6,207
within 4 yr	4,177	5,291
within 5 yr	2,909	3,923
more than 5 yr	9,350	14,859
more dan 5 yi Total	45,350	45,350
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The analysis involves a total of 46,376 cases, however, cases missing information for any specific analysis are excluded from that analysis. Total percentages may not add to exactly 100% due to rounding.

^{*} A total of 16,503 offenders are estimated to be eigible for release during the first year in which offenders may be released under retroactive application of the amendment. This is 8,894 more than will be released upon expiration of their current sentence. SOURCE: U.S. Sentencing Commission, 1992 - 2005 Datafiles, USSCFY92 - USSCFY13.

Possible Release Timing for Retroactive Eligible Offenders by District (FY1992 through FY2015)

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Possible Release Timing for Retroactive Bilgible Offenders by District (RY1015)

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Possible Release Timing for Retroactive Eligible Offenders by District (FY1992 through FY2015)

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